Message Text

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FOR: AR

E.O. 11652: N/A

SUBJ: THIRD BILATERAL CULTURAL COMMISSION MEETING

- 1. CAO AND DPAO MET WITH MADRAZO GARAMENDI, DIRECTOR GENERAL INTERNATIONAL AFFAIRS SECRETARIAT OF EDUCATION, ON 5/16 TO DISCUSS FORMAT AND CONTENT UPCOMING BILATERAL CULTURAL COMMISSION MEETING.
- 2. WE FIRST OF ALL REVIEWED THE RECOMMENDATIONS FROM SECOND BILATERAL CULTURAL COMMISSION MEETING HELD IN WASHDC OCTOBER, 1975.
- I. THE AD HOC WORKING GROUP TO CONSIDER ESTABLISHMENT CENTER DOCUMENTATION AND INFORMATION ON EDUCATION WAS NEVER ESTABLISHED FOR NUMEROUS REASONS. RESEARCH PROJECT TO ESTABLISH DATA BANK ON EXISTING RELATIONSHIPS AMONG U.S. AND MEXICAN UNIVERSITIES AND RESEARCH INSTITUTIONS WILL HOPEFULLY BE LAUNCHED SOON. SEP AND RECTOR COLEGIO UNCLASSIFIED

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DE MEXICO HAVE AGREED THAT RESEARCH SHOULD BE DONE BY PRESTIGIOUS "CENTRO DE ESTUDIOS EDUCATIVOS" HEADED BY PABLO LATAPI. AS SOON AS PROJECT DETAILS CAN BE WORKED OUT AMONG INTERESTED PARTIES, POST HOPES TO SIGN CONTRACT TO INITIATE USING \$40,000 GRANT OBTAINED FOR THIS PURPOSE FROM AGENCY BICENTENNIAL FUNDS.

II. U.S. INVITATION TO GOM TO PARTICIPATE IN CELEBRATION U.S. BICENTENNIAL. ALL COOPERATIVE ACTIVITIES COMPLETED TO SATISFACTION BOTH GOVERNMENTS.

III. U.S. PARTICIPATION INTERNATIONAL CERVANTES FESTIVAL HELD ANNUALLY IN GUANAJUATO. U.S.G. HAS CONTINUED TO SUPPORT THE FESTIVAL TO SATISFACTION GOM.

IV. IMPROVE COORDINATION EDUCATIONAL AND CULTURAL ACTIVITIES ALONG MEXICAN/US BORDER. PROGRESS HAS BEEN MADE IN ESTABLISHING GROUNDWORK FOR COOPERATIVE EFFORTS THROUGH CONTACT WITH SUCH GROUPS AS PARTNERS OF THE AMERICAS AND FONAPAS (NATIONAL FUND FOR SOCIAL ACTIVITIES ESTABLISHED AND HEADED BY MRS. LOPEZ PORTILLO) PROPOSAL FOR ESTABLISHMENT OF BORDER BPAO, NEW TOURISM AGREEMENT AND PROPOSAL FOR ESTABLISHMENT OF SUB-GROUP OF SOCIAL WORKING GROUP OF U.S. - MEXICO CONSULTATIVE MECHANISM.

A. ACCORDING TO MADRAZO, EDUCATIONAL AND CULTURAL ACTIVITIES ALONG BORDER AS WELL AS INTEREST IN CHICANO COMMUNITIES HAS NOW BEEN PLACED UNDER HIS DIRECTION IN SECRETARIAT OF EDUCATION. HE, THEREFORE, SUGGESTED THAT EDUCATIONAL AND CULTURAL ACTIVITIES ALONG THE BORDER BE THE MAJOR SUBSTANTIVE TOPIC FOR THE CULTURAL BILATERAL AS AGREED ON IN SOCIAL WORKING GROUP MEETINGS DURING SECRETARY VANCE'S VISIT.

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B. HE IS VERY CONCERNED ABOUT COORDINATING MECHANISM AND PARTICULARLY WORRIED THAT, IF ESTABLISHED THROUGH USUAL FORMAL CHANNELS, IT WILL BECOME SO BUREAUCRATIC THAT LITTLE PRODUCTIVE EFFORT WILL OCCUR. WE DISCUSSED POSSIBILITY IN EDUCATIONAL CULTURAL ACTIVITIES AREA OF TWO-LEVEL MECHANISM WHICH WOULD MONITOR AND ENCOURAGE NON-GOVERNMENTAL ACTIVITIES SUCH AS: UNIVERSITY-TO-UNIVERSITY, STATE-TO-STATE, CITY-TO-CITY AND OTHER INSTITUTIONAL KINDS OF RELATIONSHIPS, WHILE ALSO ACTING AS THE PLANNING/COORDINATING BODY FOR GOVERNMENT-TO-GOVERNMENT COOPERATIVE EFFORTS.

C. CAO RECONFIRMED AND MADRAZO CONCURRED THAT PROGRAMS OF CULTURAL AND EDUCATIONAL COOPERATION PROPOSED AT SECOND BILATERAL BY SEP, INAH, UNAM, COLEGIO DE MEXICO AND ANUIES, AND INCLUDED AS AN ANNEX TO FINAL DOCUMENT WERE NOT PART OF FORMAL AGREEMENT BUT ONLY EXPRESSIONS OF INTEREST FOR US TO CONSIDER. (IT IS THIS "SHOPPING LIST" APPROACH TO THE BILATERAL WE ARE WORKING TO AVOID).

V. LINCOLN-JUAREZ SCHOLARSHIPS PROGRAM OVER U.S. OPPOSITION, MEXICAN DELEGATION OF SECOND BILATERAL INSISTED ON INCLUSION OF RECOMMENDATION THAT THE AD HOC WORKING GROUP STUDY THE SUITABILITY OF GOM PARTICIPATION IN U.S. EMBASSY'S JUAREZ SCHOLARSHIP SELECTION PROCESS. CAO EXPLAINED TO MADRAZO THAT USG HAS NEVER REQUESTED PARTICIPATION IN LINCOLN SCHOLARSHIP SELECTION PROCESS CONDUCTED BY MEXICAN EMBASSY IN D.C. NOR DO WE CONSIDER IT APPROPRIATE TO DO SO SINCE WE CONSIDER THAT THE TWO SCHOLARSHIP PROGRAMS BELONG ENTIRELY UNDER THE JURISDICTION OF THE RESPECTIVE GOVERNMENTS. MADRAZO ENTIRELY AGREES AND ALSO CONCURS THAT AT THIRD BILATERAL WE ONLY EXCHANGE STATUS REPORTS ON THE PROGRAMS.

NOTE BY OC/T: TELEGRAM DELAYED IN TRANSMISSION UNCLASSIFIED

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3. WE ALSO DISCUSSED THE FREQUENCY OF THE BILATERAL MEETINGS. ALTHOUGH THE ORIGINAL AGREEMENT CALLS FOR COMMISSION MEETINGS "AT LEAST ONCE A YEAR, ALTERNATELY IN MEXICO AND IN THE UNITED STATES," IN FACT THERE WAS A TWO-YEAR GAP BETWEEN THE FIRST AND SECOND MEETINGS AND ALMOST THREE YEARS WILL HAVE ELAPSED BETWEEN THE SECOND AND THIRD. THE CAO ASKED WHAT THE GOM RESPONSE WOULD BE TO A PROPOSAL TO HOLD THE BILATERAL EVERY TWO YEARS WITH THE FORMATION OF A WORKING COMMITTEE TO MEET REGULAR-

LY ON IMPLEMENTATION OF AGREEMENTS IN THE FINAL REPORT DURING THE INTERIM. MADRAZO WAS ENTHUSIASTIC IN HIS SUPPORT TO THIS IDEA BUT STRESSED THAT THE WORKING COMMITTEE WOULD HAVE TO BE RESPONSIBLE AND EFFECTIVE. HE ALSO STRESSED COST PROBLEM OF FREQUENT MEETINGS AND REQUESTED THAT WE CONSIDER COMBINING THE CULTURAL AND SCIENCE AND TECHNOLOGY BILATERALS SINCE GOM DELEGATES ARE NORMALLY THE SAME FOR BOTH. CAO RESPONDED THAT U.S. DELEGATIONS ARE DIFFERENT SINCE THERE IS LITTLE OVERLAP IN RESPONSIBILITY AMONG THE AGENCIES RESPONSIBLE FOR THESE DISTINCT AREAS. HE REACTED POSITIVELY TO COUNTER SUGGESTION THAT CONSIDERATION BE GIVEN TO CONCURRENT OR BACK-TO-BACK MEETINGS OF THE TWO COMMISSIONS. THIS WILL BE DISCUSSED AT THIRD BILATERAL AND SHOULD BE COORDINATED WITH NSF BEFORE UNCLASSIFIED

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- 4. WE AGREED TO PREPARE INDEPENDENT DRAFTS OF FORMAT AND AGENDA FOR BILATERAL TO DISCUSS TWO WEEKS FROM NOW. FOLLOWING ARE POST SUGGESTIONS:
- I. STATEMENT OF CONTEXT: SINCE THIS IS THE FIRST MEETING OF THE BILATERAL CULTURAL COMMISSION AFTER THE CHANGE OF ADMINISTRATIONS IN BOTH COUNTRIES, AN UNUSUAL OPPORTUNITY PRESENTS ITSELF TO PLACE MEXICAN-U.S. CULTURAL AND EDUCATIONAL RELATIONS ON A NEW FOOTING.

THE DIFFERENCES BETWEEN OUR GOVERNMENTAL AND ORGANIZATIONAL STRUCTURES HAVE PREVIOUSLY MADE IT DIFFICULT TO RELATE EFFECTIVELY THROUGH THE TRADITIONAL FORMAT OF THE BILATERA BASED ON THE EFFECTIVE EFFORTS TO INTERFACE THE TWO SYSTEMS IN OTHER AREAS, SUCH AS THE WORKING GROUPS CREATED IN THE POLITICAL, ECONOMIC AND SOCIAL FIELDS, AS WELL AS THE MEETING BETWEEN MRS. CARTER AND MRS. LOPEZ PORTILLO AT THE BORDER, IT SHOULD NOW BE POSSIBLE TO TAKE ADVANTAGE OF THE CULTURAL BILATERAL TO CREATE A MORE EFFECTIVE MECHANISM IN THE CULTURAL AND EDUCATIONAL SPHERE DESIGNED TO COMPENSATE FOR OUR STRUCTURAL DIFFERENCES AND PROVIDE FOR A MORE PRODUCTIVE INTERCHANGE.

THIS BILATERAL ALSO PRESENTS US OUR FIRST OPPORTUNITY IN MEXICO UNDER THE NEW ROLE OF ICA TO APPLY THE NEW CONCEPTS AND RESPONSIBILITIES OUTLINED BY THE PRESIDENT AND THE DIRECTOR PARTICULARLY IN THE AREAS OF TRANSBORDER CULTURAL RELATIONS, LISTENING TO OTHERS AND RESEARCH. KEEPING THE ABOVE CONTEXT IN MIND, THE BILATERAL CULTURAL COMMISSION MEETING SHOULD:

A. REVIEW THE PROGRESS OF PROJECTS PREVIOUSLY AGREED

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UPON;

B. EXCHANGE STATUS REPORTS ON THE LINCOLN-JUAREZ SCHOLARSHIP PROGRAMS:

C. IDENTIFY AND AGREE UPON BROAD AREAS OF CULTURAL, EDUCATIONAL (AND SOCIAL) COOPERATION; ESTABLISH PRIORITIES AND LONG RANGE GOALS, LEAVING PROGRAM DETAILS TO RELEVANT PUBLIC AND PRIVATE SECTOR INSTITUTIONS. THE RESPECTIVE GOVERNMENTS, THROUGH AN EFFECTIVE MECHANISM TO BE ESTABLISHED, WOULD ACT IN AN OVERALL PLANNING AND COORDINATING CAPACITY, EXCEPT WITH REGARD TO SPECIFIC OFFICIAL PROGRAMS CARRIED ON INDEPENDENTLY BY EACH GOVERNMENT.

SUGGESTED AGENDA:

JULY 17

- A. MORNING SESSION
- 1. REMARKS BY HEAD MEXICAN DELEGATION (HOST)
- 2. REMARKS BY HEAD U.S. DELEGATION (DRAFT TO BE PREPARED AND FORWARDED TO ICA BY POST)
- 3. PRESENTATION STATUS REPORT BY MEXICO AND DISCUSSION.

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- B. LUNCH
- C. AFTERNOON SESSION.
- 1. MEXICAN DELEGATION PRESENTATION OF AREAS OF CULTURAL, EDUCATIONAL AND SOCIAL COOPERATION, PRIORITIES AND LONG-RANGE GOALS, FOLLOWED BY DISCUSSION.
- 2. U.S. DELEGATION PRESENTATION OF AREAS OF CULTURAL, EDUCATIONAL AND SOCIAL COOPERATION, PRIORITIES AND LONG-RANGE GOALS FOLLOWED BY DISCUSSION. (POST WILL PREPARE AND FORWARD TO ICA DRAFT PAPERS).
- D. EVENING RECEPTION (HOST TO BE DETERMINED)

JULY 18

- A. MORNING SESSION
- 1. CONTINUATION OF PREVIOUS DAY'S DISCUSSIONS OF AND FINAL AGREEMENT ON AREAS OF COOPERATION, PRIORITIES AND LONG-RANGE GOALS.
- 2. DISCUSSION AND AGREEMENT ON MECHANISM FOR IMPLEMENTA-UNCLASSIFIED

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TION OF FINAL AGREEMENT.

- B. LUNCH
- C. AFTERNOON SESSION CONVENE AS LINCOLN-JUAREZ COMMISSION.
- $1. \ \ MEXICAN \ STATUS \ REPORT \ ON \ LINCOLN \ SCHOLARSHIP \ PROGRAM.$
- 2. U.S. STATUS REPORT ON JUAREZ SCHOLARSHIP PROGRAM (POST WILL PREPARE AND FORWARD TO ICA).
- 3. RECOMMENDATIONS AND CONCLUSIONS.

NOTE: REPORTEURS WILL MEET CONCURRENTLY THROUGH LUNCH AND AFTERNOON SESSION TO PREPARE FINAL REPORT.

- D. RECONVENE AS JOINT COMMISSION.
- 1. DISCUSS FREQUENCY OF BILATERAL MEETINGS AND AGREE ON NEW SCHEDULE.
- 2. APPROVE AND SIGN FINAL STATEMENT.

- E. EVENING RECEPTION (HOST TO BE DETERMINED).
- 5. COMPOSITION OF U.S. DELEGATION.

BASED ON DISCUSSION WITH MADRAZO, POST SUGGESTS THAT, IN ADDITION TO ICA REPRESENTATIVES FROM FOLLOWING INSTITUTIONS BE CONSIDERED: NATIONAL ENDOWMENT FOR THE ARTS; NATIONAL ENDOWMENT FOR THE HUMANITIES; INSTITUTE OF INTERNATIONAL EDUCATION; CENTER FOR INTER-AMERICAN RELATIONS; PARTNERS OF THE AMERICAS, APPROPRIATE REPRESENTATIVE FROM THE BORDER STATES UNIVERSITY CONSORTIUM FOR LATIN AMERICA AND STATE DEPARTMENT REPRESENTATIVE OF UNCLASSIFIED

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SUB-GROUP ON BORDER AFFAIRS OF SOCIAL WORKING GROUP OF U.S.-MEXICO CONSULTATIVE MECHANISM. WE WOULD EXPECT MEXICAN DELEGATION TO BE EQUALLY REPRESENTATIVE.

6. THE POST WILL POUCH APPROPRIATE BACKGROUND DOCUMENTS AS WELL AS DETAILED RECOMMENDATIONS ON AGENDA ITEMS SOONEST. WOULD APPRECIATE ICA REACTIONS TO ABOVE BEFORE NEXT MEETING IN TWO WEEKS. BALDYGA

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